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program by American submarines inside Soviet harbors."

A Justice Department spokesman declined to comment on the matter.

Critics of the crackdown say even loyal Reagan administration officials have been prone to leak classified information when it supports administration policy or goals. They charge that the administration is concerned only about anti-administration or embarrassing leaks.

"The administration has done most of the leaking, and intentionally so," says Mr. Berman of the ACLU. He adds, "What the administration is saying essentially is that we want to control [all] leaks."